CHAPTER 142—PROCUREMENT TECHNICAL ASSISTANCE COOPERATIVE AGREEMENT PROGRAM

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AMENDMENTS

1993—Pub. L. 103–35, title II, $\S201(d)(2)$, May 31, 1993, 107 Stat. 99, made technical amendment to items 2418 and 2419.

1992—Pub. L. 102–484, div. D, title XLII, \$4236(a)(2), Oct. 23, 1992, 106 Stat. 2691, added item 2418 and redesignated former item 2418 as 2419.

1990—Pub. L. 101–510, div. A, title VIII, §814(a)(2), Nov. 5, 1990, 104 Stat. 1597, added item 2417 and redesignated former item 2417 as 2418.

1986—Pub. L. $99-500,\ \$101(c)$ [title X, \$957(a)(2)], Oct. $18,\ 1986,\ 100$ Stat. $1783-82,\ 1783-175,\ and$ Pub. L. $99-591,\ \$101(c)$ [title X, \$957(a)(2)], Oct. $30,\ 1986,\ 100$ Stat. $3341-82,\ 3341-175;$ Pub. L. $99-661,\ div.$ A, title IX, formerly title IV, $\$957(a)(2),\ Nov.\ 14,\ 1986,\ 100$ Stat. $3955,\ renumbered$ title IX, Pub. L. $100-26,\ \$3(5),\ Apr.\ 21,\ 1987,\ 101$ Stat. $273,\ amended$ analysis identically adding item 2416 and redesignating former item 2416 as 2417.

§ 2411. Definitions

In this chapter:

- (1) The term "eligible entity" means any of the following:
 - (A) A State.
 - (B) A local government.
 - (C) A private, nonprofit organization.
 - (D) A tribal organization, as defined in section 4(*l*) of the Indian Self-Determination and Education Assistance Act (Public Law 93–638; 25 U.S.C. 450b(*l*)), or an economic enterprise, as defined in section 3(e) of the Indian Financing Act of 1974 (Public Law 93–262; 25 U.S.C. 1452(e)), whether or not such economic enterprise is organized for profit purposes or nonprofit purposes.
 - (2) The term "distressed area" means—
 - (A) the area of a unit of local government (or such area excluding the area of any defined political jurisdiction within the area of such unit of local government) that—
 - (i) has a per capita income of 80 percent or less of the State average; or
 - (ii) has an unemployment rate that is one percent greater than the national average for the most recent 24-month period for which statistics are available; or
 - (B) a reservation, as defined in section 3(d) of the Indian Financing Act of 1974 (Public Law 93–262; 25 U.S.C. 1452(d)).
- (3) The term "Secretary" means the Secretary of Defense acting through the Director of the Defense Logistics Agency.
- (4) The terms "State" and "local government" have the meaning given those terms in section 6302 of title 31.

(Added Pub. L. 98-525, title XII, §1241(a)(1), Oct. 19, 1984, 98 Stat. 2605; amended Pub. L. 99-145,

title IX, $\S919(a)$, Nov. 8, 1985, 99 Stat. 691; Pub. L. 99–500, $\S101(c)$ [title X, $\S956(a)$], Oct. 18, 1986, 100 Stat. 1783–82, 1783–174, and Pub. L. 99–591, $\S101(c)$ [title X, $\S956(a)$], Oct. 30, 1986, 100 Stat. 3341–82, 3341–174; Pub. L. 99–661, div. A, title IX, formerly title IV, $\S956(a)$, Nov. 14, 1986, 100 Stat. 3954, renumbered title IX, Pub. L. 100–26, $\S3(5)$, Apr. 21, 1987, 101 Stat. 273; Pub. L. 100–180, div. A, title VIII, $\S807(b)$, Dec. 4, 1987, 101 Stat. 1128; Pub. L. 100–456, div. A, title VIII, $\S841(b)(2)$, Sept. 29, 1988, 102 Stat. 2025; Pub. L. 101–189, div. A, title VIII, $\S853(e)$, Nov. 29, 1989, 103 Stat. 1519; Pub. L. 102–25, title VII, $\S701(j)(5)$, Apr. 6, 1991, 105 Stat. 116; Pub. L. 102–484, div. A, title X, $\S1052(31)$, Oct. 23, 1992, 106 Stat. 2501.)

CODIFICATION

Pub. L. 99-591 is a corrected version of Pub. L. 99-500.

AMENDMENTS

1992—Par. (1)(D). Pub. L. 102–484 substituted "organized for profit purposes or nonprofit purposes" for "organized for-profit, or nonprofit purposes".

1991—Par. (1)(D). Pub. L. 102–25, which directed the substitution of "for profit purposes or nonprofit" for "for-profit and nonprofit", could not be executed because the words "for-profit and nonprofit" did not appear.

1989—Par. (1)(D). Pub. L. 101–189 substituted "section 4(l)" for "section 4(c)" and "25 U.S.C. 450b(l)" for "25 U.S.C. 450(c)".

1988—Par. (1)(D). Pub. L. 100–456 inserted ", whether or not such economic enterprise is organized for-profit, or nonprofit purposes" before period at end.

1987—Par. (1)(\hat{D}). Pub. L. 100–180, §807(b)(1), added subpar. (D).

Par. (2). Pub. L. 100–180, \$807(b)(2), substituted "means—" for "means", designated existing text beginning with "the area of a unit" as subpar. (A), redesignated former subpars. (A) and (B) as cls. (i) and (ii), respectively, substituted "are available; or" for "are available;", and added subpar. (B).

1986—Pub. L. 99–500, Pub. L. 99–591, and Pub. L. 99–661 amended section generally identically, striking out in par. (1) reference to section 6302(5) and 6302(2) of title 31, in par. (2) substituting "The term 'distressed area' means the area of a unit of local government (or such area excluding the area of any defined political jurisdiction within the area of such unit of local government)" for "Distressed entity' means an eligible entity (within the meaning of paragraph (1)(B))", and adding par. (4).

1985—Pub. L. 99-145 amended section generally. Prior to amendment, section read as follows: "In this chapter"

"(1) 'Eligible entity' means a State (as defined in section 6302(5) of title 31), a local government (as defined in section 6302(2) of that title), or a private, nonprofit organization that enters into a cooperative agreement with the Secretary under this chapter to furnish procurement technical assistance to business entities and to defray at least one-half of the costs of furnishing such assistance.

"(2) 'Secretary' means the Secretary of Defense acting through the Director of the Defense Logistics Agency."

EFFECTIVE DATE OF 1985 AMENDMENT

Section 919(d) of Pub. L. 99–145 provided that: "The amendments made by subsections (a) and (b) [amending this section and sections 2412 to 2415 of this title] shall take effect on October 1, 1985."

§ 2412. Purposes

The purposes of the program authorized by this chapter are—

- (1) to increase assistance by the Department of Defense to eligible entities furnishing procurement technical assistance to business entities; and
- (2) to assist eligible entities in the payment of the costs of establishing and carrying out new procurement technical assistance programs and maintaining existing procurement technical assistance programs.

(Added Pub. L. 98-525, title XII, §1241(a)(1), Oct. 19, 1984, 98 Stat. 2605; amended Pub. L. 99-145, title IX, §919(a), Nov. 8, 1985, 99 Stat. 692.)

AMENDMENTS

1985—Pub. L. 99–145 amended section generally, substituting "assistance by the Department of Defense to eligible entities" for "Department of Defense assistance for eligible entities" in par. (1).

EFFECTIVE DATE OF 1985 AMENDMENT

Amendment by Pub. L. 99-145 effective Oct. 1, 1985, see section 919(d) of Pub. L. 99-145, set out as a note under section 2411 of this title.

§ 2413. Cooperative agreements

- (a) The Secretary, in accordance with the provisions of this chapter, may enter into cooperative agreements with eligible entities to carry out the purposes of this chapter.
- (b) Under any such cooperative agreement, the eligible entity shall agree to sponsor programs to furnish procurement technical assistance to business entities and the Secretary shall agree to defray not more than one-half of the eligible entity's cost of furnishing such assistance under such programs, except that in the case of a program sponsored by such an entity that provides services solely in a distressed area, the Secretary may agree to furnish more than one-half, but not more than three-fourths, of such cost with respect to such program.
- (c) In entering into cooperative agreements under subsection (a), the Secretary shall assure that at least one procurement technical assistance program is carried out in each Department of Defense contract administration services district during each fiscal year.
- (d) In conducting a competition for the award of a cooperative agreement under subsection (a), and in determining the level of funding to provide under an agreement under subsection (b), the Secretary shall give significant weight to successful past performance of eligible entities under a cooperative agreement under this section.

(Added Pub. L. 98–525, title XII, \$1241(a)(1), Oct. 19, 1984, 98 Stat. 2605; amended Pub. L. 99–145, title IX, \$919(a), Nov. 8, 1985, 99 Stat. 692; Pub. L. 99–500, \$101(c) [title X, \$956(b)], Oct. 18, 1986, 100 Stat. 1783–82, 1783–174, and Pub. L. 99–591, \$101(c) [title X, \$956(b)], Oct. 30, 1986, 100 Stat. 3341–82, 3341–174; Pub. L. 99–661, div. A, title IX, formerly title IV, \$956(b), Nov. 14, 1986, 100 Stat. 3954, renumbered title IX, Pub. L. 100–26, \$3(5), Apr. 21, 1987, 101 Stat. 273, and amended Pub. L. 100–180, div. A, title XII, \$1233(b), Dec. 4, 1987, 101 Stat. 1161; Pub. L. 105–261, div. A, title VIII, \$802(a)(1), Oct. 17, 1998, 112 Stat. 2081; Pub. L. 107–314, div. A, title VIII, \$814, Dec. 2, 2002, 116 Stat. 2610.)

CODIFICATION

Pub. L. 99-591 is a corrected version of Pub. L. 99-500.

AMENDMENTS

2002—Subsec. (d). Pub. L. 107–314 added subsec. (d). 1998—Subsec. (c). Pub. L. 105–261 substituted "district" for "region".

1987—Subsec. (b). Pub. L. 100–180 made technical amendment to directory language of Pub. L. 99–500, Pub. L. 99–591, and Pub. L. 99–661. See 1986 Amendment note below.

1986—Subsec. (b). Pub. L. 99–500, Pub. L. 99–591, and Pub. L. 99–661, as amended by Pub. L. 100–180, amended subsec. (b) identically, inserting "sponsor programs to" after first reference to "agree to", "under such programs" after "such assistance", and "with respect to such program" after "such cost" and substituting "a program sponsored by such an entity that provides services solely in a distressed area" for "an eligible entity that is a distressed entity".

1985—Pub. L. 99-145 amended section generally, substituting ", in accordance with the provisions of this chapter, may enter" for "may, in accordance with the provisions of this chapter, enter" in subsec. (a), adding subsec. (b), and redesignating former subsec. (b) as (c).

EFFECTIVE DATE OF 1987 AMENDMENT

Section 1233(c)(2) of Pub. L. 100-180 provided that: "The amendment made by subsection (b) [amending Public Laws 99-500, 99-591, and 99-661 which amended this section] shall apply as if included in the enactment of Public Laws 99-500, 99-591, and 99-661."

Effective Date of 1985 Amendment

Amendment by Pub. L. 99–145 effective Oct. 1, 1985, see section 919(d) of Pub. L. 99–145, set out as a note under section 2411 of this title.

§ 2414. Limitation

- (a) IN GENERAL.—The value of the assistance furnished by the Secretary to any eligible entity to carry out a procurement technical assistance program under a cooperative agreement under this chapter during any fiscal year may not exceed—
 - (1) in the case of a program operating on a Statewide basis, other than a program referred to in clause (3) or (4), \$600,000;
 - (2) in the case of a program operating on less than a Statewide basis, other than a program referred to in clause (3) or (4), \$300,000;
 - (3) in the case of a program operated wholly within one service area of the Bureau of Indian Affairs by an eligible entity referred to in section 2411(1)(D) of this title, \$150,000; or
 - (4) in the case of a program operated wholly within more than one service area of the Bureau of Indian Affairs by an eligible entity referred to in section 2411(1)(D) of this title, \$600,000.
- (b) DETERMINATIONS ON SCOPE OF OPERATIONS.—A determination of whether a procurement technical assistance program is operating on a Statewide basis or on less than a Statewide basis or is operated wholly within one or more service areas of the Bureau of Indian Affairs by an eligible entity referred to in section 2411(1)(D) of this title shall be made in accordance with regulations prescribed by the Secretary of Defense.

(Added Pub. L. 98–525, title XII, §1241(a)(1), Oct. 19, 1984, 98 Stat. 2606; amended Pub. L. 99–145, title IX, §919(a), Nov. 8, 1985, 99 Stat. 692; Pub. L. 100–456, div. A, title VIII, §841(a), Sept. 29, 1988, 102 Stat. 2025; Pub. L. 101–189, div. A, title VIII, §819(c), Nov. 29, 1989, 103 Stat. 1503; Pub. L.

102-25, title VII, §701(f)(7), Apr. 6, 1991, 105 Stat. 115; Pub. L. 107-107, div. A, title VIII, §813, Dec. 28, 2001, 115 Stat. 1181; Pub. L. 107-314, div. A, title VIII, §815, Dec. 2, 2002, 116 Stat. 2610; Pub. L. 109-163, div. A, title VIII, §824, Jan. 6, 2006, 119 Stat. 3387.)

AMENDMENTS

2006—Subsec. (a)(2). Pub. L. 109-163 substituted

"\$300,000" for "\$150,000". 2002—Subsec. (a)(4). Pub. L. 107–314 substituted "\$600,000" for "\$300,000".

2001—Subsec. (a)(1). Pub. L. 107–107 substituted "\$600,000" for "\$300,000".

1991—Subsec. (b). Pub. L. 102-25 substituted "section 2411(1)(D)" for "section 2411(a)(1)(D)"

1989—Subsec. (a). Pub. L. 101-189, §819(c)(1), added pars. (1) to (4) and struck out former pars. (1) and (2) which read as follows:

(1) in the case of a program operating on a Statewide basis, \$300,000; or

"(2) in the case of a program operating on less than a Statewide basis, \$150,000.

Subsec. (b). Pub. L. 101-189, §819(c)(2), inserted "or is operated wholly within one or more service areas of the Bureau of Indian Affairs by an eligible entity referred to in section 2411(a)(1)(D) of this title" after "or on less than a Statewide basis"

1988—Pub. L. 100–456 amended section generally. Prior to amendment, section read as follows: "The value of the assistance furnished by the Secretary to any eligible entity to carry out a procurement technical assistance program under a cooperative agreement under this chapter during any fiscal year may not exceed \$150,000.

1985—Pub. L. 99-145 amended section generally, substituting "Secretary" for "Department of Defense" and "program under" for "program pursuant to".

EFFECTIVE DATE OF 1985 AMENDMENT

Amendment by Pub. L. 99-145 effective Oct. 1, 1985, see section 919(d) of Pub. L. 99-145, set out as a note under section 2411 of this title.

§ 2415. Distribution

The Secretary shall allocate funds available for assistance under this chapter equally to each Department of Defense contract administrative services district. If in any such fiscal year there is an insufficient number of satisfactory proposals in a district for cooperative agreements to allow effective use of the funds allocated to that district, the funds remaining with respect to that district shall be reallocated among the remaining districts.

(Added Pub. L. 98-525, title XII, §1241(a)(1), Oct. 19, 1984, 98 Stat. 2606; amended Pub. L. 99-145, title IX, §919(b), Nov. 8, 1985, 99 Stat. 692; Pub. L. 100-180, div. A, title VIII, §807(c), Dec. 4, 1987, 101 Stat. 1128; Pub. L. 105-261, div. A, title VIII, $\S802(a)(2)$, (b), Oct. 17, 1998, 112 Stat. 2081; Pub. L. 106-398, §1 [[div. A], title X, §1087(d)(5)], Oct. 30, 2000, 114 Stat. 1654, 1654A–293.)

AMENDMENTS

2000-Pub. L. 106-398 made technical amendment to directory language of Pub. L. 105-261, §802(b). See 1998 Amendment note below.

1998—Pub. L. 105-261, §802(a)(2), substituted "district" for "region" wherever appearing and "districts" for "regions"

Pub. L. 105-261, \$802(b), as amended by Pub. L. 106-398. substituted "Department of Defense contract administrative services" for "Defense Contract Administration Services".

1987—Pub. L. 100-180, §807(c), struck out subsecs. (a) and (b) relating to requirement by Secretary of Defense to reserve 75% of first \$3,000,000 appropriated to carry out this chapter for purpose of assisting cooperative agreements entered into under section 2413 of this title for fiscal years 1986 and 1987, and for fiscal years after 1987 the authority of Secretary to allocate funds in accordance with such cooperative agreements, and substituted "The" for "(c) For any amount appropriated to carry out this chapter for fiscal year 1986 or 1987 in excess of \$3,000,000, the"

1985—Subsec. (a)(2). Pub. L. 99-145, §919(b)(1)(A), substituted "fiscal years 1986 and 1987" for "fiscal year 1985 is 50 percent and during fiscal year 1986"

Subsec. (a)(3). Pub. L. 99-145, §919(b)(1)(B), added par. (3).

Subsec. (b). Pub. L. 99-145, §919(b)(2), substituted "1987" for "1986"

Subsec. (c). Pub. L. 99-145, §919(b)(3), added subsec.

EFFECTIVE DATE OF 2000 AMENDMENT

Pub. L. 106-398, §1 [[div. A], title X, §1087(d)], Oct. 30, 2000, 114 Stat. 1654, 1654A-292, provided that the amendment made by section 1 [[div. A], title X, §1087(d)(5)] is effective Oct. 17, 1998, and as if included in the Strom Thurmond National Defense Authorization Act for Fiscal Year 1999, Pub. L. 105-261, as enacted.

EFFECTIVE DATE OF 1985 AMENDMENT

Amendment by Pub. L. 99-145 effective Oct. 1, 1985, see section 919(d) of Pub. L. 99-145, set out as a note under section 2411 of this title.

§ 2416. Subcontractor information

- (a) The Secretary of Defense shall require that any defense contractor in any year shall provide to an eligible entity with which the Secretary has entered into a cooperative agreement under this chapter, on the request of such entity, the information specified in subsection (b).
- (b) Information to be provided under subsection (a) is a listing of the name of each appropriate employee of the contractor who has responsibilities with respect to entering into contracts on behalf of such contractor that constitute subcontracts of contracts being performed by such contractor, together with the business address and telephone number and area of responsibility of each such employee.
- (c) A defense contractor need not provide information under this section to a particular eligible entity more frequently than once a year.
- (d) In this section, the term "defense contractor", for any year, means a person awarded a contract with the Department of Defense in that year for an amount in excess of \$1,000,000.

1783-174, and Pub. L. 99-591, §101(c) [title X, §957(a)(1)(B)], Oct. 30, 1986, 100 Stat. 3341-82, 3341-174; Pub. L. 99-661, div. A, title IX, formerly title IV, §957(a)(1)(B), Nov. 14, 1986, 100 Stat. 3954, renumbered title IX, Pub. L. 100-26, §3(5), Apr. 21, 1987, 101 Stat. 273; Pub. L. 108-375, div. A, title VIII, §816, Oct. 28, 2004, 118 Stat. 2015.)

Pub. L. 99-591 is a corrected version of Pub. L. 99-500. Pub. L. 99-500, Pub. L. 99-591, and Pub. L. 99-661 added identical sections.

PRIOR PROVISIONS

A prior section 2416 was renumbered section 2419 of this title.

AMENDMENTS

2004—Subsec. (d). Pub. L. 108–375 substituted "\$1,000,000" for "\$500,000".

EFFECTIVE DATE

Section 101(c) [title X, §957(b)] of Pub. L. 99-500 and Pub. L. 99-591, and section 957(b) of title IX, formerly title IV, of Pub. L. 99-661, renumbered title IX, Pub. L. 100-26, §3(5), Apr. 21, 1987, 101 Stat. 273, provided that: "Section 2416 of title 10, United States Code, as added by subsection (a), shall take effect on January 1, 1987."

§ 2417. Administrative costs

The Director of the Defense Logistics Agency may use, out of the amount appropriated for a fiscal year for operation and maintenance for the procurement technical assistance program authorized by this chapter, an amount not exceeding three percent of such amount to defray the expenses of administering the provisions of this chapter during such fiscal year.

PRIOR PROVISIONS

A prior section 2417 was renumbered section 2419 of this title

EFFECTIVE DATE

Section 814(b) of Pub. L. 101–510 provided that: "Section 2417 of title 10, United States Code, as added by subsection (a), shall apply with respect to fiscal year 1991 and each fiscal year thereafter."

§ 2418. Authority to provide certain types of technical assistance

- (a) The procurement technical assistance furnished by eligible entities assisted by the Department of Defense under this chapter may include technical assistance relating to contracts entered into with (1) Federal departments and agencies other than the Department of Defense, and (2) State and local governments.
- (b) An eligible entity assisted by the Department of Defense under this chapter also may furnish information relating to assistance and other programs available pursuant to the Defense Conversion, Reinvestment, and Transition Assistance Act of 1992.

(Added Pub. L. 102-484, div. D, title XLII, §4236(a)(1)(B), Oct. 23, 1992, 106 Stat. 2691.)

REFERENCES IN TEXT

The Defense Conversion, Reinvestment, and Transition Assistance Act of 1992, referred to in subsec. (b), is division D of Pub. L. 102–484, Oct. 23, 1992, 106 Stat. 2658. For complete classification of division D to the Code, see Short Title note set out under section 2500 of this title and Tables.

PRIOR PROVISIONS

A prior section 2418 was renumbered section 2419 of this title

§ 2419. Regulations

The Secretary of Defense shall prescribe regulations to carry out this chapter.

(Added Pub. L. 98–525, title XII, 1241(a)(1), Oct. 19, 1984, 98 Stat. 2606, 2416; renumbered 2417, Pub. L. 99–500, 101(c) [title X, 957(a)(1)(A)], Oct. 18, 1986, 100 Stat. 1783–82, 1783–174, and Pub.

L. 99–591, $\S101(c)$ [title X, $\S957(a)(1)(A)$], Oct. 30, 1986, 100 Stat. 3341–82, 3341–174, and Pub. L. 99–661, div. A, title IX, formerly title IV, $\S957(a)(1)(A)$, Nov. 14, 1986, 100 Stat. 3954, renumbered title IX, Pub. L. 100–26, $\S3(5)$, Apr. 21, 1987, 101 Stat. 273; renumbered $\S2418$, Pub. L. 101–510, div. A, title VIII, $\S814(a)(1)(A)$, Nov. 5, 1990, 104 Stat. 1596; renumbered $\S2419$, Pub. L. 102–484, div. D, title XLII, $\S4236(a)(1)(A)$, Oct. 23, 1992, 106 Stat. 2691.)

CODIFICATION

Pub. L. 99-591 is a corrected version of Pub. L. 99-500.

AMENDMENTS

 $1992\mathrm{-\!Pub}.$ L. $102\mathrm{-}484$ renumbered section 2418 of this title as this section.

 $1990\mathrm{--Pub.}$ L. $101\mathrm{-}510$ renumbered section 2417 of this title as this section.

 $1986—Pub.\ L.\ 99–500,\ Pub.\ L.\ 99–591,\ and\ Pub.\ L.\ 99–661,\ renumbered section 2416 of this title as this section.$

CHAPTER 143—PRODUCTION BY MILITARY AGENCIES

Sec.

2421. Plantations and farms: operation, maintenance, and improvement.

2422. Bakery and dairy products: procurement out-

side the United States.

2423. Laundry and dry cleaning services: procurement from facilities operated by the Navy Resale and Services Support Office.

2424. Procurement of supplies and services from exchange stores outside the United States.

AMENDMENTS

1989—Pub. L. 101–189, div. A, title III, $\S\S323(b)$, 324(b), Nov. 29, 1989, 103 Stat. 1414, 1415, added items 2423 and 2424

1986—Pub. L. 99–661, div. A, title III, $\S 312(b)$, Nov. 14, 1986, 100 Stat. 3852, added item 2422.

§ 2421. Plantations and farms: operation, maintenance, and improvement

- (a) Appropriations for the subsistence of members of the Army, Navy, Air Force, or Marine Corps are available for expenditures necessary in the operation, maintenance, and improvement of any plantation or farm, outside the United States and under the jurisdiction of the Army, Navy, Air Force, or Marine Corps, as the case may be, for furnishing fresh fruits and vegetables to the armed forces. However, no land may be acquired under this subsection.
- (b) Fruits and vegetables produced under subsection (a) that are over the amount furnished or sold to the armed forces or to civilians serving with the armed forces may be sold only outside the United States.
- (c) Of the persons employed by the United States under subsection (a), only nationals of the United States are entitled to the benefits provided by laws relating to the employment, work, compensation, or other benefits of civilian employees of the United States.
- (d) A plantation or farm covered by subsection (a) shall be operated, maintained, and improved by a private contractor or lessee, so far as practicable. Before using members of the Army, Navy, Air Force, or Marine Corps, as the case may be, the Secretary concerned must make a reasonable effort to make a contract or lease with a person in civil life for his services for